

## Message Text

LIMITED OFFICIAL USE

PAGE 01 BELGRA 00578 01 OF 02 260838Z  
ACTION EUR-12

INFO OCT-02 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00  
SSO-00 INRE-00 PM-05 H-01 INR-07 L-03 PA-01  
PRS-01 SP-02 SS-15 HA-05 ACDA-12 CU-04 /069 W  
-----023744 260901Z/11

O R 260740Z JAN 78

FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC IMMEDIATE 4694

INFO AMEMBASSY BERLIN

AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY ROME

AMEMBASSY SOFIA

AMEMBASSY WARSAW

USMISSION USNATO

USIA WASHDC

USDEL MBFR VIENNA

USCINCEUR

LIMITED OFFICIAL USE SECTION 1 OF 2 BELGRADE 0578

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

E O 11652: N/A

TAGS: CSCE, OCON

SUBJECT: BELGRADE CSCE -- DAILY HIGHLIGHTS, JANUARY 25

SUMMARY: EXCEPT FOR PRO FORMA AGREEMENT IN BASKET ONE  
TO MONTREUX, OCTOBER 31, AS DATE AND PLACE OF PEACEFUL  
SETTLEMENT OF DISPUTES EXPERTS MEETING, FOUR DRAFTING  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 BELGRA 00578 01 OF 02 260838Z

GROUPS FAILED TO AGREE ON SINGLE SENTENCE. SOVIETS  
CONTINUED TO MARK TIME.  
WHETHER THIS IS MORE IN ANTICIPATION OF BEING OFFERED  
NEW COMPROMISE TEXTS BY NEUTRAL/NON-ALIGNED OR OF  
OPPORTUNITY TO PLAY BEARISH ROLE WHEN PRESENT WORK PROGRAM  
EXPIRES WITHOUT RESULTS FEBRUARY 10 REMAINS SUBJECT FOR  
SPECULATION. END SUMMARY.

1. DG6 -- UNDER LESS THAN HARD-DRIVING CHAIRMANSHIP OF SOVIET REP, GROUP MOVED RATHER AIMLESSLY OVER SEVERAL PARAGRAPHS, CONFIRMING THAT IT WAS NOT YET PREPARED TO RESOLVE FEW OUTSTANDING ISSUES IN FACTURAL LANGUAGE SECTION OF CONCLUDING DOCUMENT (INCLUDING WRITING IN "FEBRUARY" FOR WHEN MEETING CLOSED). DISCUSSION REACHED INITIAL PARAGRAPHS OF GENERAL POLITICAL CONCLUSIONS SECTION (PARAGRAPHS DEALING WITH DETENTE AND ITS RELATIONSHIP WITH CSCE) ONLY AT VERY END OF MEETING WHEN ROMANIAN REP ATTEMPTED TO TAKE UP WESTERN SUGGESTION TO BEGIN CONCRETE DRAFTING. POLISH REP NOTED, HOWEVER, PERHAPS NOT TANGENTIALLY, THAT IN HIS VIEW DETENTE PROCESS WOULD CONTINUE REGARDLESS OF RESULTS OF BELGRADE.

2. BASKET ONE (PRINCIPLES) -- SOVIETS INSISTED -- AND GOT THEIR POINT -- THAT DRAFTING BEGIN ON PROPOSAL THE COSPONSORED WITH POLAND THAT PARTICIPATING STATES GIVE LEGISLATIVE EXPRESSION TO DECLARATION OF PRINCIPLES. SEVERAL WESTERN DELS INDICATED PROPOSAL UNACCEPTABLE IN PRESENT FORM, AND SOVIETS CHOSE NOT TO RESPOND TO U.S. REP'S SUGGESTION THAT IT BE REDRAFTED TO EXPRESS ENDEAVOR TO ENSURE THAT LEGISLATION IS CONSISTENT WITH ALL PROVISIONS OF FINAL ACT. SOVIETS SAID THAT WESTERN LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 BELGRA 00578 01 OF 02 260838Z

ATTITUDE DEMONSTRATED WHY IT DIFFICULT TO SEE HOW COCLUDING DOCUMENT MUCH MORE SUBSTANTIVE THAN BM/70 WAS POSSIBLE, BUT THEY AGREED TO CHAIRMAN'S SUGGESTION THAT THEY CONSIDER REFORMULATING PROPOSAL. DRAFTING GROUP CONCURRED IN SWISS PROPOSAL TO HOLD PEACEFUL SETTLEMNTN OF DISPUTES EXPERTS MEETING AT MONTREAUX BEGINNING OCTOBER 31. SOVIETS ASKED FOR FURTHER TIME TO CONSIDER ROMANIAN SUGGSTION THAT THEIR PROPOSED SENTENCNCON NON-USE OF THREAT OF FORCE BE RECAST TO LEAD INTO PEACEFUL SETTLEMENTS PARAGRAPH. SOVIET REP SAID THAT SUCH AN ARRANGEMENT MUST NOT PREJUDICE THEIR POSITION THAT NO SINGLE PRINCIPLE CAN BE DEALT WITH IN CONCLUDING DOCUMENT. U.S. REP CHALLENGED THIS COMMENT SAYING THAT CONCLUDING DOCUMENT WOULD HAVE TO DEAL SUBSTANTITIVELY WITH CERTAIN PRINCIPLES AND THAT THIS WAS NOT INCONSISTENT WITH BASIC FINAL ACT POINT THAT ALL PRINCIPLES ARE OF PRIMARY IMPORTANCE.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 BELGRA 00578 02 OF 02 260850Z

ACTION EUR-12

INFO OCT-02 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00  
SSO-00 INRE-00 PM-05 H-01 INR-07 L-03 PA-01  
PRS-01 SP-02 SS-15 HA-05 ACDA-12 CU-04 /069 W  
-----023917 260858Z/11

O R 260740Z JAN 78

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC IMMEDIATE 4695

INFO AMEMBASSY BERLIN

AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY ROME

AMEMBASSY SOFIA

AMEMBASSY WARSAW

USMISSION USNATO

USIA WASHDC

USDEL MBFR VIENNA

USCINCEUR

LIMITED OFFICIAL USE SECTION 2 OF 2 BELGRADE 0578

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

3. BASKET ONE (CBMS) -- AUSTRIAN DEAN OF NEUTRAL/  
NON-ALIGNED (,,) CBMS EXPERTS CAME AWAY FROM EXHAUSTIVE  
TWO-HOUR DISCUSSION WITH SOVIET REP (MIKHAILOV)  
REPORTING NO EVIDENCE OF SOVIET FLEXIBILITY ON ANY OF  
THE NNA OR ALLIED CBM PROPOSALS. GREEK EXPERT  
REPORTED SIMILAR CONCLUSION FOLLOWING DISCUSSION WITH  
ANOTHER MEMBER OF SOVIET DEL, WHO SAID THAT, BARRING  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 BELGRA 00578 02 OF 02 260850Z

A CHANGE OF INSTRUCTIONS EMANATING FROM "THE HIGHEST  
LEVEL" IN MOSCOW, SOVIET DEL WOULD BE UNABLE TO ACCEPT  
ANY CBM PROPOSALS EVEN IN EXCHANGE FOR ACCEPTANCE OF  
SOVIET-PROPOSED SPECIAL SECURITY CONSULTATATIONS. AT

THE SAME TIME, FRG REPORT OF DISCUSSION BETWEEN AMB FISCHER AND SOVIET AMB VORONTSOV INDICATES THAT SOVIETS MAY NOW BE TRYING TO BLUR DISTINCTION BETWEEN THE SECURITY CONSULTATIONS THEY ARE PROPOSING, AND IN WHICH NON NON-WARSAW PACT DEL HAS SHOWN ANY INTERESTS, AND A POST-BELGRADE WORKING GROUP OF EXPERTS ON CBMS, WHICH MANY OF THE NNAs EAGERLY HOPE FOR.

4. BASKET TWO -- POLISH REP CIRCULATED SHORTENED TEXT TO REPLACE FIRST TWO OPERATIVE PARAGRAPHS OF E/5, AS FOLLOWS:

BEGIN TEXT

TO ACCELERATE THE PROCESS OF REDUCTION OR PROGRESSIVE ELIMINATION OF ALL KINDS OF TRADE OBSTACLES, PRIMARILY THOSE OF DISCRIMINATORY CHARACTER INTER ALIA THROUGH FULL APPLICATION OF THE MFN TREATMENT IN CONFORMITY WITH THEIR BILATERAL AND MULTILATERAL COMMITMENTS. END TEXT. REPLYING ON BEHALF OF WESTERN DELEGATIONS, EC-9 REP OBJECTED TO THREE ELEMENTS OF THE TEXT, EC-9 REP SUGGESTED REPLACING "TO ACCELERATE" WITH "ENDEAVOR TO CONTINUE", ADDITION OF "ON THE BASIS OF RECIPROCITY"; AND REMOVAL OF REFERENCES TO DISCRIMINATION AND MFN. A GENERAL DEBATE ENSURED, ENDING INCONCLUSIVELY. SOVIET REP CONCLUDED THAT THE PROPOSAL HAD BEEN TOTALLY REJECTED, HINTING THAT REMAINING PROPOSALS MAY SUFFER SIMILAR FATE. EC-9 REP, NOTING WESTERN LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 BELGRA 00578 02 OF 02 260850Z

DELEGATIONS' FORTHCOMING APPROACH TO DRAFTING EASTERN PROPOSALS (I.E., HUNGARIAN AND POLISH PROPOSALS), SUGGESTED THAT DRAFTING GROUP MENTALLY REGISTER THE SUGGESTIONS MADE AND NOT TRY TO REACH A DECISION UNTIL THE NEXT ELEMENT OF THE POLISH PROPOSAL (I.E., NO NEW OBSTACLES TO TRADE) IS DISCUSSED AND DRAFTING IS ATTEMPTED. DRAFTING GROUP WILL CONSIDER SECTION ON INTRODUCTION OF NEW OBSTACLES AT ITS NEXT MEETING.

5. BASKET THREE -- IN EFFORT TO GET PAPER ON TABLE WHICH MIGHT EVENTUALLY BE SOLE TEXT AGREED BY BASKET THREE DRAFTING GROUP AND TO CURTAIL DISCUSSION OF EDUCATIONAL PROVISIONS, EASTERN DELS MADE CONCERTED EFFORT DURING FORMAL SESSION OF MEETING TO REGISTER PROVISIONALLY WORDING ON SCIENTIFIC FORUM WRITTEN INTO NOTEBOOKS AT JANUARY 24 INFORMAL SESSION. WESTERN DELS SUCCESSFULLY RESISTED MOVE BY POINTING OUT THAT PREVIOUS DAY'S ACCOMPLISHMENT SHOULD BE ONLY BEGINNING OF FURTHER DRAFTING AND THAT WORDING

WRITTEN INTO NOTEBOOKS MUST BE SEEN IN CONTEXT OF  
DRAFTS STILL TO COME. INFORMAL SESSION OF MEETING  
FOCUSED ENTIRELY ON VARIOUS TEXTS FOR YEAR OF CULTURAL  
COOPERATION, WITH AMBITIOUS TEXT OFFERED BY  
YUGOSLAV REP ELICITING VARIOUS RESERVATIONS FROM OTHER  
SPEAKERS. IN CONTRAST TO PREVIOUS EASTERN CONCERN FOR  
SHORT AND CONCISE CONCLUDING DOCUMENT, HOWEVER,  
SOVIET REP GAVE INDICATION AT END OF MEETING THAT  
LENGTHY YUGOSLAV TEXT MIGHT, AFTER SOME EDITING, BE  
ACCEPTABLE, ALTHOUGH SESSION ADJOURNED WITH  
NO CONSENSUS ON SUBJECT.  
GOLDBERG

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 26 jan 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978BELGRA00578  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780038-1113  
**Format:** TEL  
**From:** BELGRADE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780121/aaaaarpn.tel  
**Line Count:** 235  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** a54a09e0-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION EUR  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 05 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** N/A  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3712856  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** BELGRADE CSCE -- DAILY HIGHLIGHTS, JANUARY 25 SUMMARY: EXCEPT FOR PRO FORMA AGREEMENT IN BASKET ONE TO MONTREUX, OCTOBER 31, AS DATE AND PLACE OF PE AC  
**TAGS:** OCON, CSCE  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/a54a09e0-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014